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Racial Disparities in Air Pollution Burden and COVID-19 Deaths in Louisiana, USA, in the Context of Long-Term Changes in Fine Particulate Pollution

Kimberly A. Terrell and Wesley James

ABSTRACT

Black Americans in Louisiana are disproportionately dying from COVID-19, and environmental disparities may be contributing to this injustice. While Black communities in Louisiana's industrialized regions (e.g., Cancer Alley, Calcasieu Parish) have been overburdened with pollution for decades, this disparity has not been evaluated by using recent data. Here, we explore statewide relationships among air pollution burden, race, COVID-19 death rates, and other health/socioeconomic factors. Measures of pollution burden included satellite-derived particulate matter (PM_{2.5}) concentrations and health risks from toxic air pollution (i.e., respiratory hazard [RH] and immunological hazard [IH], estimated by the Environmental Protection Agency). In addition, we evaluate changes in emissions and ambient concentrations of fine PM_{2.5} in Louisiana over the past few decades. Our overall goal was to better understand Louisiana's burden of air pollution in the context of COVID-19. By all measures, a higher burden of air pollution was associated with larger percentages of Black residents and increased unemployment across Louisiana census tracts. Across parishes, higher COVID-19 death rates were associated with increased RH and IH and larger percentages of Black residents. These associations were not driven by diabetes, obesity, smoking, age, or poverty. Industrial sources comprised more of Louisiana's PM_{2.5} in 2017 versus 1990, as vehicle contributions declined 75% whereas industrial emissions remained about the same overall (despite variation in the interim). Ambient concentrations of PM_{2.5} decreased statewide from 2000 to 2015, but subsequently increased in south Louisiana, concurrent with an upward trend in industrial emissions. Our findings highlight the critical need to address Louisiana's pollution disparities and to recognize air pollution exposure as a risk factor for COVID-19.

Keywords: environmental justice, PM_{2.5}, particulate matter, health disparities, industrial corridor, petrochemical, national air toxics assessment

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A preliminary version of this study was posted on the Tulane Law School website at: https://law.tulane.edu/sites/law.tulane.edu/files/Files/Terrell%20-%20COVID-19%20-%20PM%202.5%20Louisiana%202020-5-14%20WEB%20VERSION.pdf

BACKGROUND

Louisiana Has BEEN among the U.S. states hardest hit by the COVID-19 pandemic, with 88,590 cases and 3399 related deaths reported through July 17, 2020. However, these impacts have not been evenly distributed; Black Americans account for 33% of Louisiana's population, but an alarming 51% of COVID-19 deaths in

¹Louisiana Department of Health. COVID-19.http://ldh.la.gov/Coronavirus/. Accessed July 17, 2020.

²P.J. Fos, P.A. Honore, and K. Kellum. "The Relationship of Diabetes and COVID-19: A Health Disparity." *Diabetes Complications* 4 (2020): 1–8.

the state.³ Similarly, disproportionate numbers of COVID-19 hospitalizations/deaths among Black Americans have been reported in multiple cities and states, and across the entire United States.⁴ These disparities likely result from a complex mix of biological, social, and environmental factors,⁵ and air pollution is predicted to be one such factor.⁶ Identifying potential links among race, pollution, socioeconomics, health, and COVID-19 deaths in Louisiana may help elucidate, and ultimately address, the intractable public health disparities in this state.

A growing body of research provides compelling evidence that exposure to common air pollutants increases susceptibility to respiratory diseases, including from viral infections.⁷ For example, exposure to particulate matter (PM) has been linked to higher rates of chronic cough, bronchitis, and chest illness among U.S. schoolchildren,⁸ as well as increased hospital admissions for pneumonia in both children and adults.⁹ Several studies suggest that even short-term (<7 days) increases in PM can result in higher rates of respiratory infections among children and adults.¹⁰

³Louisiana Department of Health. COVID-19. http://ldh.la.gov/Coronavirus/. Accessed July 17, 2020.

⁴New York City Health Department. Age-adjusted rates of lab-confirmed COVID-19 nonhospitalized cases, estimated nonfatal hospitalized cases, and patients known to have died by race/ethnicity group as of April 16, 2020. https://www1.nyc.gov/assets/doh/downloads/pdf/imm/covid-19-deaths-race-ethnicity-04162020-1.pdf. (Last accessed on May 6, 2020); Shikha Garg. "Hospitalization Rates and Characteristics of Patients Hospitalized with Laboratory-Confirmed Coronavirus Disease 2019—COVID-NET, 14 States, March 1–30, 2020." *MMWR. Morbidity and Mortality Weekly Report* 69 (2020): 458–464; Eric B. Brandt, Andrew F. Beck, and Tesfaye B. Mersha. "Air Pollution, Racial Disparities, and COVID-19 Mortality." *The Journal of Allergy and Clinical Immunology* 146 (Jul 2020): 61–63; Gregorio A. Millett, Austin T. Jones, David Benkeser, Stefan Baral, Laina Mercer, Chris Beyrer, Brian Honermann, *et al.* "Assessing Differential Impacts of COVID-19 on Black Communities." *Annals of Epidemiology* 47 (Jul 2020): 37–44.

of Epidemiology 47 (Jul 2020): 37–44.

⁵Don Bambino Geno Tai, Aditya Shah, Chyke A. Doubeni, Irene G. Sia, and Mark L. Wieland. "The Disproportionate Impact of COVID-19 on Racial and Ethnic Minorities in the United States." *Clinical Infectious Diseases* 2020: ciaa815.

⁶Brandt, Beck, and Mersha. "Air Pollution, Racial Disparities, and COVID-19 Mortality."

⁷Jonathan Ciencewicki and Ilona Jaspers. "Air Pollution and Respiratory Viral Infection." *Inhalation Toxicology* 19 (Nov 2007): 1135–1146.

⁸Douglas W. Dockery, Frank E. Speizer, Daniel O. Stram, James H. Ware, John D. Spengler, and Benjamin G. Ferris. "Effects of Inhalable Particles on Respiratory Health of Children." *American Review of Respiratory Disease* 139 (Mar 1989): 587–594.

⁹C.A. Pope, 3rd. "Respiratory Disease Associated with Community Air Pollution and a Steel Mill, Utah Valley." *AJPH* 70 (1080): 623–628

79 (1989): 623–628.

¹⁰Mei Lin, David M. Stieb, and Yue Chen. "Coarse Particulate Matter and Hospitalization for Respiratory Infections in Children Younger Than 15 Years in Toronto: A Case-Crossover Analysis." *Pediatrics* 116 (Aug 2005): e235–e240; Francesca Dominici, Roger D. Peng, Michelle L. Bell, Luu Pham, Aidan McDermott, Scott L. Zeger, and Jonathan M. Samet. "Fine Particulate Air Pollution and Hospital Admission for Cardiovascular and Respiratory Diseases." *JAMA* 295 (Mar 2006): 1127–1134; J. Wordley, S. Walters, and J. G. Ayres. "Short Term Variations in Hospital Admissions and Mortality and Particulate Air Pollution." *Occupational and Environmental Medicine* 54 (Feb 1997): 108–116.

Both short-term and long-term measurements of fine PM_{2.5} exposure were linked to higher death rates from SARS, a coronavirus, during the 2003 outbreak in China. ¹¹ Experimental studies are beginning to elucidate the mechanisms underlying these associations, with evidence that PM suppresses the early immune response, for example by reducing macrophage activity. ¹²

Given the well-established link between air pollution and respiratory disease, there is growing concern that air pollution may increase susceptibility to COVID-19. This disease, caused by a novel coronavirus (SARS-CoV-2) that attacks the lungs, is characterized by respiratory distress and pneumonia.¹³ Indeed, air pollution exposure is associated with many of the co-morbidities that increase risk of severe illness or death from COVID-19, including diabetes, hypertension, lung cancer, asthma, and chronic obstructive pulmonary disease. ¹⁴ A recent, nationwide analysis from researchers at Harvard University found that a small increase in PM_{2.5} exposure (measured over the short term or long term) was associated with a large increase in per capita COVID-19 death rates. ¹⁵ The analysis, currently under peer review, included more than 3000 counties and accounted for 20 confounding factors (e.g., diabetes, obesity, and days since first reported case [18]). At least eight other studies (representing the U.S., China, and several European countries) have reported geographic or temporal patterns that are consistent with an association between air pollution and COVID-19 death

¹²Ciencewicki and Jaspers. "Air Pollution and Respiratory Viral Infection."

13 Dawei Wang, Bo Hu, Chang Hu, Fangfang Zhu, Xing Liu, Jing Zhang, Binbin Wang, et al. "Clinical Characteristics of 138 Hospitalized Patients With 2019 Novel Coronavirus–Infected Pneumonia in Wuhan, China." *JAMA* 323 (Mar 2020): 1061–1069; Sufang Tian, Yong Xiong, Huan Liu, Li Niu, Jianchun Guo, Meiyan Liao, and Shu-Yuan Xiao. "Pathological Study of the 2019 Novel Coronavirus Disease (COVID-19) Through Postmortem Core Biopsies." *Modern Pathology* 33 (Apr 2020): 1007–1014.

1007–1014.

14 Ciencewicki and Jaspers. "Air Pollution and Respiratory Viral Infection"; Dominici et al. "Fine Particulate Air Pollution and Hospital Admission for Cardiovascular and Respiratory Diseases"; Robert B. Hamanaka, and Gökhan M. Mutlu. "Particulate Matter Air Pollution: Effects on the Cardiovascular System." Frontiers in Endocrinology 9 (2018): 680; Qian Di, Yan Wang, Antonella Zanobetti, Yun Wang, Petros Koutrakis, Christine Choirat, Francesca Dominici, and Joel D. Schwartz. "Air Pollution and Mortality in the Medicare Population." The New England Journal of Medicine 376 (2017): 2513–2522; Robert D. Brook, Barry Franklin, Wayne Cascio, Yuling Hong, George Howard, Michael Lipsett, Russell Luepker, et al. "Air Pollution and Cardiovascular Disease: A Statement for Healthcare Professionals from the Expert Panel on Population and Prevention Science of the American Heart Association." Circulation 109 (2004): 2655–2671

culation 109 (2004): 2655–2671.

¹⁵X Wu, R.C. Nethery, B.M. Sabath, D. Braun, and F. Dominici.

"Exposure to Air Pollution and COVID-19 Mortality in the United States. *MedRxiv* 2020.04.05.20054502; DOI: https://doi.org/10.1101/2020.04.05.20054502." Harvard University 2020. https://projects.iq.harvard.edu/covid-pm Accessed July 17, 2020.

¹¹Yan Cui, Zuo-Feng Zhang, John Froines, Jinkou Zhao, Hua Wang, Shun-Zhang Yu, and Roger Detels. "Air Pollution and Case Fatality of SARS in the People's Republic of China: An Ecologic Study." *Environmental Health* 2 (Nov 2003): 15.

rates, including a robust analysis of 355 municipalities in Netherlands that reported a nearly 100% increase in COVID-19 cases for every 20% increase in PM_{2.5} concentrations. 16 Although most of these studies have yet to undergo peer review, they collectively provide compelling evidence for a link between air pollution exposure and increased COVID-19 susceptibility.

Concerns about a possible link between air pollution and COVID-19 have brought national attention to Louisiana's "Cancer Alley," a heavily industrialized, heavily polluted area with high percentages of Black Americans and high poverty rates. ¹⁷ Also referred to as the "Industrial Corridor" or "Death Alley," this ~130 river-mile, winding stretch of land along the Mississippi River encompasses more than 200 industrial sources of air pollution from Baton Rouge to New Orleans, including petrochemical facilities, metal manufacturers, and fertilizer plants. 18 In

¹⁶Marco Travaglio, Yizhou Yu, Rebeka Popovic, Nuno Santos Leal, and L. Miguel Martins. "Links between Air Pollution and COVID-19 in England." *MedRxiv* (April 2020), 2020.04.16.20067405; Yaron Ogen. "Assessing Nitrogen Dioxide (NO2) Levels as a Contributing Factor to Coronavirus (COVID-19) Fatality." *Science of the Total Environment* 726 (Jul 2020): 138605; Riccardo Pansini and Davide Fornacca. "Initial Evidence of Higher Morbidity and Mortality Due to SARS-CoV-2 in Regions with Lower Air Quality." MedRxiv (Apr 2020), 2020.04.04.20053595; Michael Hendryx and Juhua Luo. "COVID-19 Prevalence and Fatality Rates in Association with Air Pollution Emission Concentrations and Emission Sources." Environmental Pollution 265 (Oct 2020): 115126; Cui et al. "Air Pollution and Case Fatality of SARS in the People's Republic of China"; Ye Yao, Zhixi Liu, Xia Meng, Weidong Wang, Haidong Kan, and Weibing Wang. Temporal Association Between Particulate Matter Pollution and Case Fatality Rate of COVID-19 in Wuhan, China. 2020. https:// doi.org/10.1101/2020.04.09.20049924; Daniele Fattorini, and Francesco Regoli. "Role of the Chronic Air Pollution Levels in the Covid-19 Outbreak Risk in Italy." Environmental Pollution 264 (Sep 2020): 114732; Bo Pieter Johannes Andree. "Incidence of COVID-19 and Connections with Air Pollution Exposure: Evidence from the Netherlands." *MedRxiv* (May 2020): 2020.04.27.20081562.

17Julie Dermansky. "Long Exposed to Polluted Air, Louisi-

ana's Cancer Alley Residents Are Now in a COVID-19 Hotspot." DeSmog (Apr 2020). https://www.desmogblog.com/ 2020/04/13/polluted-air-louisiana-cancer-alley-st-john-baptistparish-covid-19-hotspot>; Accessed July 17, 2020. P.K.P. Perera and N. Lam. "An Environmental Justice Assessment of the Mississippi River Industrial Corridor in Louisiana, Us Using a Gis-Based Approach." Applied Ecology and Environmental Research 11 (2013): 681–697; Trymaine Lee. "First Pollution, Now Coronavirus: Black Parish in Louisiana Deals with 'a Double Whammy' of Death." NBC News, April 23, 2020. https://www.nbcnews.com/podcast/into-america/first-pollution- now-coronavirus-Black-parish-louisiana-deals-double-whammyn1189951>; Accessed July 17, 2020. Sophie Kasakove. "Cancer Alley Has Some of the Highest Coronavirus Death Rates in the U.S." VICE 2020. https://www.vice.com/en_us/article/ pke94n/cancer-alley-has-some-of-the-highest-coronavirus-deathrates-in-the-country>; Wesley James, Chunrong Jia, and Satish Kedia. "Uneven Magnitude of Disparities in Cancer Risks from Air Toxics." International Journal of Environmental Research and Public Health 9 (Dec 2012): 4365–4385.

18 Louisiana Department of Environmental Quality. Emissions

Reporting and Inventory Center (ERIC). https://business .deq.louisiana.gov/Eric/EricHome>. (Last accessed on May 2,

response to the evidence linking air pollution and COVID-19, the Louisiana Chemical Association claimed that "growing industry is actually causing emissions to go down, not up" and that vehicle emissions were a major PM source in Louisiana. 19 This narrative contradicts the firsthand experiences of Cancer Alley residents, many of whom have a higher risk of cancer from air pollution than ≥95% of Americans. 20 Environmental justice efforts have been ongoing in Louisiana for decades, as petrochemical development has continually targeted African American communities, 21 many of which were founded by enslaved people after emancipation.²² For these communities, "victories" are hard-fought and rarely (if ever) achieve true justice, as illustrated by grassroots campaigns for paid relocation—a goal that would dissolve a community to protect the health of its citizens.²³ Louisiana's environmental justice efforts have intensified in response to a new, ongoing wave of industrialization that began in ~ 2014 , largely driven by U.S. natural gas production.²⁴ Although disjunct from Cancer Alley, Calcasieu Parish (southwest Louisiana) is, in a sense, the epicenter of the Louisiana's environmental justice efforts, with the highest industrial emissions in the state by a wide margin.²⁵

In both Cancer Alley and southwest Louisiana, there are major gaps in the air monitoring network maintained by the Louisiana Department of Environmental Quality (LDEQ) to determine compliance with federal air quality standards. For example, LDEQ has no PM_{2.5} monitors in five of the 11 Cancer Alley parishes (Ascension, Plaquemines, St. Charles, St. James, and St. John the

²⁰U.S. Environmental Protection Agency. "2014 National Air Toxics Assessment." August 2018. https://www.epa.gov/national-air-toxics-assessment/2014-nata-map.

Barbara L. Allen. Uneasy Alchemy: Citizens and Experts in Louisiana's Chemical Corridor Disputes. (Cambridge, MA: The MIT Press, 2003); Wesley James, Chunrong Jia, and Satish Kedia. "Uneven Magnitude of Disparities in Cancer Risks from Air Toxics."; Perera and Lam. "An Environmental Justice Assessment of the Mississippi River Industrial Corridor in Louisiana, Us Using a Gis-Based Approach."

²²David Mitchell. "Archaeologists Missed Cemetery inside Site for Formosa Complex in St. James, Report Claims." The Advocate. https://www.theadvocate.com/baton_rouge/news/ business/article_79fe376a-63a0-11ea-bb30-8b2aecdd807b.html>.

(Last accessed on May 5, 2020).

²³Steve Lerner. *Diamond: A Struggle for Environmental* Justice in Louisiana's Chemical Corridor. (Cambridge, MA:

The MIT Press, 2005).

24The Advocate. "Our Views: Louisiana Has a Great Boom in Natural Gas, but It's Still Subject to Markets." 2020. https://www.natural.com/. .theadvocate.com/baton_rouge/opinion/our_views/article_455caf96-42b2-11ea-810f-eb7d983f423b.html>. Accessed July 17, 2020.

²⁵Heather Rogers. "Erasing Mossville: How Pollution Killed a Louisiana Town." *The Intercept* (blog) November2015. https://theintercept.com/2015/11/04/erasing-mossville-how- pollution-killed-a-louisiana-town/>. Accessed July 17, 2020.

¹⁹shreveporttimes.com. "75 Percent Improvement in 30 Years Is a Win for Louisiana Communities." https://www.shreveport times.com/story/opinion/columnists/2019/11/27/louisiana-airemissions-chemical-plants/4195196002/>. (Last accessed on May 7, 2020); Leslie Cardé. "Studies Show Link between Pollution and COVID-19 Mortality." *The Lens*, 4 May 2020. https://thelensnola.org/2020/05/04/studies-show-link-betweenpollution-and-covid-19-mortality/

Baptist), four of which also lack a monitor for nitrogen oxides (NO_x), another type of pollutant of major concern for respiratory health. ²⁶ Although these "goldstandard" monitors are needed to ensure that air quality meets federal standards, pollution disparities can be identified by using data from emissions inventories²⁷ or satellite measurements.²⁸

From an environmental justice perspective, the existence of a pollution disparity is sufficient to warrant corrective action, regardless of the cause(s) of that disparity. Specifically, according to EPA, environmental justice requires that "no group of people, including a racial, ethnic or a socioeconomic group, should bear a disproportionate share of the negative environmental consequences from industrial, municipal and commercial operations or the execution of federal, state, local and tribal programs and policies." Thus, basic, exploratory research (including the study reported here) is needed to identify environmental disparities, independent of understanding their underlying driver(s). However, no study (to our knowledge) has evaluated the existence of pollution disparities in Cancer Alley since 2013, when toxic facilities were reported to be disproportionately located in Black and low-income communities (7). To our knowledge, the only other study to examine pollution disparities in Cancer Alley used data from the 2005 National Air Toxics Assessment and found that Black American and low-income communities are overburdened with air pollution.³⁰

Here, we explore the relationships among pollution, race, socioeconomic status, and per capita COVID-19 death rates in Louisiana (through July 17, 2020) and examine long-term, statewide trends in PM_{2.5} pollution. We present two parallel disparity analyses, one at the census tract level (excluding COVID-19 data) and one at the parish level (including COVID-19 data, which are unavailable at a finer geographic scale). For both analyses, we use two independent measures of pollution burden: satellite-derived PM_{2.5} estimates³¹ and EPA estimates of health risks (i.e., respiratory hazard [RH] and immunological hazards [IHs]) from the combined effects of all modeled air pollutants.³² We chose these hazard indices given their relevance to COVID-19 susceptibility.³³ We predicted that pollution burden would be positively correlated with the percentage of Black residents in the population and with measures of economic hardship. Further, we predicted that parish-level per capita COVID-19 death rates would be positively correlated with pollution burden, percentages of Black residents, and economic hardship. Our goals were to identify any existing pollution/ COVID-19 disparities and determine whether Louisiana's PM_{2.5} pollution levels (from industrial and nonindustrial sources) have changed over the past several decades.

METHODS

Data sources and calculations

We obtained the most recent data available from the following sources: parish-level COVID-19 data through July 17, 2020 from the Louisiana Department of Health³⁴; estimated $PM_{2.5}$ emissions for all available years (1990, 1996-2017) from the 2017 National Emissions Inventory³⁵; population data from the U.S. Census Bureau's 2014–2018 American Community Surveys (5-year estimates); 2014–2016 diabetes and obesity prevalences from the U.S. Centers for Disease Control's Diabetes Surveillance System³⁶; and smoking data from the U.S. CDC's Behavioral Risk Factor Surveillance System 2017 survey. In addition, we obtained RH Index and IH Index by census tract from the 2014 National Air Toxics Assessment.³⁷ The EPA calculates these hazards as the ratio of exposure concentration to reference concentration (i.e., no adverse health effects expected), with pollutant-specific hazard values summed for each organ system.³⁸ We used tract-level hazard data to calculate the population-weighted mean for RH and IH at the parish level. We obtained annual mean PM_{2.5} estimated

²⁶Louisiana Department of Environmental Quality. "2020 Louisiana Annual Monitoring Network Plan." <https:// edms.deq.louisiana.gov/app/doc/view.aspx?doc=12170694&ob= yes&child=yes>. (Last accessed on July 14, 2020).

⁷US EPA, Office of Air Quality Planning and Standards. "2014 NATA: Technical Support Document." Reports and Assessments. US EPA August 2018. https://www.epa.gov/ national-air-toxics-assessment/2014-nata-technical-support-

document>. Accessed July 17, 2020.

²⁸Aaron vanDonkelaar, Randall V. Martin, Chi Li, and Richard T. Burnett. "Regional Estimates of Chemical Composition of Fine Particulate Matter Using a Combined Geoscience-Statistical Method with Information from Satellites, Models, and Monitors." Environmental Science & Technology 53 (Mar

<sup>2019): 2595–2611.

29</sup>US EPA, OA. "EJ 2020 Glossary." Data and Tools. US EPA October2016. https://www.epa.gov/environmentaljustice/ ej-2020-glossary>. Accessed July 17, 2020.

James, Jia, and Kedia. "Uneven Magnitude of Disparities in Cancer Risks from Air Toxics.'

vanDonkelaar et al. "Regional Estimates of Chemical Composition of Fine Particulate Matter Using a Combined Geoscience-Statistical Method with Information from Satellites, Models, and Monitors.'

³²From all sources and from stationary point sources only; U.S. Environmental Protection Agency. "2014 National Air

Toxics Assessment."

33 Ciencewicki and Jaspers. "Air Pollution and Respiratory Viral Infection"; U.S. Centers for Disease Control. "Coronavirus Disease 2019 (COVID-19): People Who Are at Higher Risk for Severe Illness." https://www.cdc.gov/coronavirus/ 2019-ncov/need-extra-precautions/people-at-higher-risk.html>. (Last accessed on May 2, 2020); Wei-jie Guan, Wen-hua Liang, Yi Zhao, Heng-rui Liang, Zi-sheng Chen, Yi-min Li, Xiao-qing Liu, et al. "Comorbidity and Its Impact on 1590 Patients with Covid-19 in China: A Nationwide Analysis." The European Respiratory Journal 55 (Mar 2020): 2000547.

Louisiana Department of Health. "COVID-19."

³⁵U.S. Environmental Protection Agency. "Air Pollutant Emissions Trends Data." Policies and Guidance July2015. https://www.epa.gov/air-emissions-inventories/air-pollutant- emissions-trends-data>. Accessed July 17, 2020.

⁶U.S. Centers for Disease Control. U.S. Diabetes Surveillance System. https://gis.cdc.gov/grasp/diabetes/DiabetesAtlas.html>. (Last accessed on May 7, 2020).

U.S. Environmental Protection Agency. "2014 National Air Toxics Assessment."

38For more detail, see US EPA. "2014 NATA."

concentrations ($1^{\circ} \times 1^{\circ}$ resolution) for the years 2000–2016 from vanDonkelaar *et al.*³⁹ We generated long-term (2000–2016) PM_{2.5} averages at the census tract level by using the RasterStats plug-in in QGIS. Per capita COVID-19 death rates were calculated as: parish death count/parish 2019 population estimate.⁴⁰ We report death rates per 10,000 population.

Disparity analyses

For disparity analyses, we included factors that, based on previous research, ⁴¹ might be related to COVID-19 death rates or pollution burden. These factors included: percent white (one race, including Hispanic), percent Black (one or more races), unemployment rate, poverty rate, percent of the population aged 65 and older, percent of seniors (aged 65+) living in poverty, percent of current smokers (adults), percent of diabetes (adults), percent of obese (adults), population density, and the number of days since the first reported COVID-19 case in the parish. As described earlier, pollution estimates included PM_{2.5}, RH, and IH. In addition, we included RH and IH values from stationary point sources only (spRH and spIH), which excludes contributions from wildfires, vehicles, households, and other small, transient, or mobile sources.

For each dataset, the distribution of the data was evaluated by using the Shapiro-Wilks test for normality and visually inspected by using normal quantile-quantile plots in R. When there was evidence of non-normality (i.e., Shapiro-Wilks p < 0.05), the data were transformed by using a custom transformation identified using Tukey's Ladder of Powers function in the *rcompanion* package of R. Data transformations and corresponding Shapiro-Wilks p-values are provided in Appendix Table A1. Census tract-level pollution data were severely non-normal, and the distribution was not improved by transformation. Thus, all census tract-level data were analyzed by using a nonparametric test, as described later.

To identify parish-level disparities related to COVID-19, we evaluated the relationship between the per capita COVID-19 death rate and each of the factors mentioned earlier by using Pearson's correlation after transforming non-normal data (Appendix Table A1). We conducted a parallel analysis to understand pollution disparities at the census tract level by using Spearman's (nonparametric)

correlation. Health data (i.e., COVID-19 deaths, diabetes, obesity, and smoking) were not available at the census tract level and were thus omitted from the census tract-level analysis. All results were significant at the 0.05 level. IRB approval was not required because this study relied entirely on publicly available data.

Analyses of PM_{2.5} over time in Louisiana

We examined both PM_{2.5} emissions and PM_{2.5} ambient (i.e., outdoor air) concentrations in Louisiana by using all available years of data in our datasets (i.e., 1990 and 1996–2017 emissions data [44] and 2000–2018 ambient concentrations [40]). To better understand the relative contribution of Louisiana's industries to PM_{2.5} emissions, we combined emissions data from industrial subcategories and plotted these values relative to nonindustrial categories by using Microsoft Excel. Industrial subcategories included chemical manufacturing, metals processing, petroleum processes, other industrial manufacturing (e.g., paper production), fuel combustion from industrial facilities, and storage and transport of industrial materials. We did not report separate industrial subcategories, because industry sectors are not fully broken down for each category in this dataset (e.g., "industrial fuel combustion" includes emissions from multiple industries). Nonindustrial sources included: vehicles (combined highway and off-highway), fuel combustion from electric utilities, fuel combustion from other sources, waste disposal and processing, solvent use, wildfires, prescribed burns, and miscellaneous sources (e.g., asphalt paving, construction, and human cremation). It should be noted that the nonindustrial category includes some contributions from industrial-related activity (e.g., waste disposal, construction, or vehicles). Because wildfires and prescribed burns were only reported separately (from miscellaneous) after the 1990s, we included these categories in miscellaneous sources. We included solvent use in the miscellaneous category, because its emissions were too small to be visualized in a graph.

RESULTS

Relationships among air pollution burden, race, and poverty in Louisiana at the census tract level

Louisiana census tracts with larger percentages of Black residents had higher pollution burdens (PM_{2.5}, RH, spRH, and IH; Fig. 1 and Table 1). Higher unemployment rates also were associated with increased pollution burden (PM_{2.5}, RH, and IH), whereas poverty was negatively correlated with some measures of pollution burden (RH and IH; Table 1). Conversely, most or all measures of pollution burden were lower in census tracts with larger percentages of whites or larger percentages of senior citizens, respectively (Table 1).

COVID-19 death rates relative to pollution estimates, race, and poverty in Louisiana at the Parish level

With two exceptions (Tensas and Cameron parishes), every parish in Louisiana had reported at least one

³⁹vanDonkelaar *et al.* "Regional Estimates of Chemical Composition of Fine Particulate Matter Using a Combined Geoscience-Statistical Method with Information from Satellites, Models, and Monitors."

⁴⁰U.S. Census Bureau. "American Community Survey Annual Estimates of the Resident Population for Counties: 2019." 2020. https://www.census.gov/data/datasets/time-series/demo/popest/2010s-counties-total.html. Accessed May 23, 2020.

popest/2010s-counties-total.html>. Accessed May 23, 2020.

⁴¹Perera and Lam. "An Environmental Justice Assessment of the Mississippi River Industrial Corridor in Louisiana, Us Using a Gis-Based Approach"; Wu *et al.* "Exposure to Air Pollution and COVID-19 Mortality in the United States. MedRxiv 2020.04.05.20054502; Doi: Https://Doi.Org/10.1101/2020.04.05.20054502"; James, Jia, and Kedia. "Uneven Magnitude of Disparities in Cancer Risks from Air Toxics"; U.S. Centers for Disease Control. "Coronavirus Disease 2019 (COVID-19): People Who Are at Higher Risk for Severe Illness."

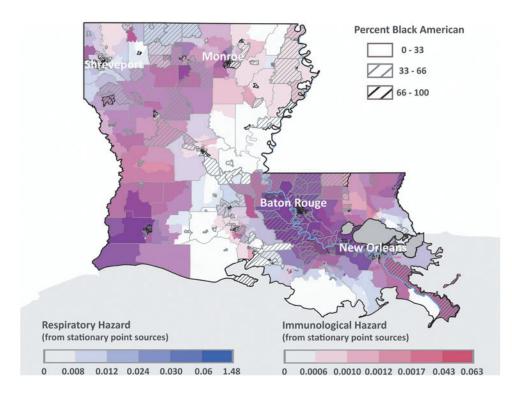


FIG. 1. RH. IH. and percentage of Black American residents by census tract. Hazards are from the most recent (2014) National Air Toxics Assessment and reflect stationary point sources of pollution only (i.e., excluding vehicles and other mobile or nonpoint sources). Hazards are broken down by quantile. IH, immunological hazard; RH, respiratory hazard.

COVID-19 related death by July 17, 2020. Six of the 10 parishes with the highest COVID-19 death rates in Louisiana through July 17, 2020 were in Cancer Alley: St. John the Baptist, St. James, Orleans, Iberville, West Baton Rouge, and Jefferson (Table 2). Among these parishes, COVID-19 death rates were 2.1- to 3.7-fold above the state median; by contrast, only 4 of the 53 parishes outside Cancer Alley were in this top 10 group, 2 of which were adjacent to Cancer Alley Parishes (Table 2). Across all parishes, increased per capita COVID-19 death rates were associated with higher spRH, IH, and spIH (Table 3 and Fig. 2A, B). In addition, increased COVID-19 death rates tended (p = 0.088) to be associated with higher long-term (2000–2016) PM_{2.5} concentrations (Table 3). Higher death rates also were associated with higher percentages of Black residents (Fig. 2C), greater population density, and more days since the first reported COVID-19 case among parishes (Table 3). No other factors were significantly associated with per capita COVID-19 deaths among parishes, including the prevalence of diabetes and poverty (Table 3 and Appendix A2).

Table 1. Spearman's Correlations Among Pollution, Race, and Poverty IN LOUISIANA AT THE CENSUS TRACT LEVEL

	Pollution estimate									
			Respiratory hazard ^b				In	Immunological hazard ^b		
	Long-te	erm pm _{2.5} °a	All s	ources	Point	t source	All	sources	Point	source
Demographic variable	rho	p	rho	p	rho	p	rho	p	rho	p
% Black	0.23	< 0.0001	0.11	0.0004	0.07	0.014	0.16	< 0.0001	0.05	0.098
% White	-0.27	< 0.0001	-0.07	0.016	-0.09	0.002	-0.19	< 0.0001	NA	0.13
% 65 years+	-0.14	< 0.0001	-0.10	0.0002	-0.06	0.042	-0.15	< 0.0001	-0.08	0.006
% Unemployed	0.12	< 0.0001	0.07	0.019	NA	0.61	0.07	0.013	NA	0.65
% Poverty	NA	0.12	NA	0.60	-0.15	< 0.0001	-0.05	0.074	-0.08	0.008
% Seniors in poverty	0.05	0.079	NA	0.22	-0.13	< 0.0001	-0.08	0.007	-0.08	0.005

Statistically significant (p < 0.05), positive associations are emphasized with red text; rho = Spearman's coefficient; p = significanticance value. (Higher absolute rho values indicate a stronger linear relationship, whereas lower p-values indicate a more statistically significant relationship.)

^aMean of annual ground-level concentrations from 2000 to 2016; n=1079 census tracts. ^bFrom the 2014 National Air Toxics Assessment; n=1126 census tracts.

NA, not applicable because the relationship is nonsignificant, and there is no tendency toward significance (i.e., p > 0.10).

Table 2. Parishes with the 10 Highest Per Capita COVID-19 Death Rates in Louisiana, as of July 17, 2020

Rank	Parish	COVID-19 deaths per 10,000 population	X-fold above state median	Cancer Alley parish?
_	State median	5.5	_	
1	Bienville	21.2	3.8	No
2	St. John the Baptist	20.5	3.7	Yes
3	East Feliciana	17.8	3.2	Adjacent
4	St. James	14.2	2.6	Yes
5	Orleans	13.9	2.5	Yes
6	Union	13.6	2.5	No
7	Iberville	13.2	2.4	Yes
8	Pointe Coupee	12.9	2.3	Adjacent
9	West Baton Rouge	12.1	2.2	Yes
10	Jefferson	11.5	2.1	Yes

Out of 64 parishes in Louisiana (n=11 Cancer Alley parishes).

Table 3. Pearson Correlations with Parish-Level per Capita COVID-19 Death Rates, as of July 17, 2020

or v oll 11, 202		
Factor	r	P
Pollution-related		
Long-term mean PM _{2.5}	0.21	0.088
RH—all pollutant sources	0.22	0.082
RH—stationary point sources	0.46	0.0001
IH—all pollutant sources	0.43	0.0004
IH—stationary point sources	0.35	0.005
Demographic		
Percent Black	0.32	0.011
Percent White	-0.34	0.006
Percent 65 years+	NA	0.79
Socioeconomic		
People in poverty (%)	NA	0.82
Seniors in poverty (%)	NA	0.97
Unemployment rate (%)	NA	0.97
Health		
Diabetes (% of adults aged 20+)	NA	0.69
Obesity (% of adults aged 20+)	NA	0.48
Smoking (%) ^a	-0.28	0.026
Other		
Population density	0.37	0.003
Days since first case	0.47	< 0.0001
Smoking (%) ^a Other Population density	-0.28 0.37	0.02

 $n\!=\!64$ parishes; statistically significant ($p\!<\!0.05$) positive associations are emphasized with red text; $r\!=\!$ Pearson's coefficient; $p\!=\!$ significance value. (Higher r values indicate a stronger linear relationship, whereas lower p values indicate a more statistically significant relationship.)

^aAnalyzed using Spearman's correlation, as data were nonnormally distributed and transformation did not improve normality.

IH, immunological hazard; NA, not applicable because the relationship is nonsignificant, and there is no tendency toward significance (i.e., p > 0.10); PM, particulate matter; RH, respiratory hazard.

Long-term changes in emissions and ground-level concentrations of $PM_{2.5}$ in Louisiana

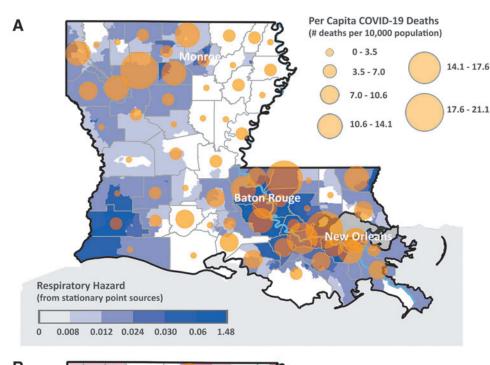
Annual PM_{2.5} emissions (all sources combined) in Louisiana decreased 17% overall from 1990 to 2017, based on National Inventory Trends Data (Fig. 3A). Total industrial PM_{2.5} emissions were similar between 1990 and 2017, but with large variations in the interim (Fig. 3B). Some of this fluctuation may be due to reported changes in EPA's estimation methodology.42 Vehicle PM_{2.5} emissions decreased progressively from 1990 to 2017, dropping 75% overall (Fig. 3B). Fuel combustion from electric utilities decreased overall by 67%, whereas fuel combustion from other sources (i.e., residential, commercial, and institutional) gradually declined by 68% across this period (Fig. 3B). Industrial sources accounted for 20% of Louisiana's total PM_{2.5} emissions in 1990, but they accounted for 25% in 2017 (Fig. 3A). From 2014 to 2017, overall emissions declined by 20%, vehicle emissions declined by 29%, and emissions from nonindustrial fuel combustion declined by 18%, whereas industrial PM_{2.5} emissions increased by 33% (Fig. 3B).

Surface-level PM_{2.5} concentrations declined statewide from 2000 to 2015, based on modeled satellite data (Fig. 4A). These concentrations subsequently increased from 2016 to 2018 across southern Louisiana (Fig. 4A). From 2000 to ~2015, Louisiana's major cities were PM_{2.5} pollution hotspots (from south to north): New Orleans, Lake Charles, Lafayette, Baton Rouge, Alexandria, Shreveport, and Monroe (Fig. 4A, B). In 2017 and 2018, the highest levels of PM_{2.5} pollution occurred over a broad swath of south Louisiana and were no longer concentrated in cities (Fig. 4A).

DISCUSSION

Our analysis yielded three major findings. First, Black communities and economically disadvantaged communities in Louisiana continue to be overburdened with pollution and the associated health risks. Second, increased per-capita COVID-19 death rates among Louisiana parishes are associated with higher estimates of pollution burden and larger percentages of Black residents. In other words, Louisiana's communities of color have long been overburdened with air pollution and are now overburdened with COVID-19. These COVID-19 associations were not driven by the prevalence of diabetes, obesity, or smoking. Finally, Louisiana's patterns of PM_{2.5} pollution have changed dramatically over time, with vehicle emissions declining substantially, industrial sources becoming a relatively larger fraction of PM_{2.5}, and the state recently losing ground on long-term air quality improvements.

⁴²U.S. Environmental Protection Agency. "2017 National Emissions Inventory Complete Release." 2020. https://www.epa.gov/sites/production/files/2020-04/documents/nei2017_tsd_full_30apr2020.pdf>. Accessed Apr 30, 2020.



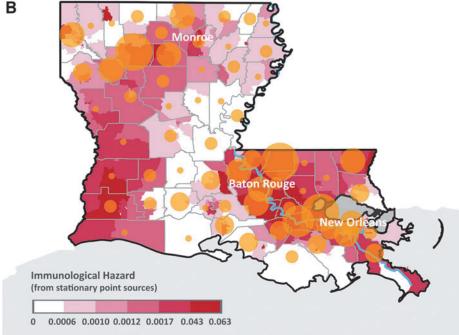


FIG. 2. Geographic distribution of per capita COVID-19 death rates (reported through July 17, 2020), relative to RH (A), IH (B), and percentage of Black American residents (C). Hazards are from the most recent (2014) National Air Toxics Assessment and reflect stationary point sources of pollution only (i.e., excluding vehicles and other mobile or nonpoint sources). Hazards are broken down by quantile.

Our findings are consistent with previous research demonstrating racial and economic disparities in pollution burden in Cancer Alley, using other datasets. Specifically, James *et al.* (2012) demonstrated that air pollution in this region disproportionately affects socially disadvantaged and racial minority communities, using Cancer Risk estimates from the EPA's 2005 National Air Toxics Assessment (NATA). Perera and Lam (2013) reported that Cancer Alley communities located close to toxin-emitting facilities were disproportionately minority and disproportionately impoverished, using EPA Toxic

Release Inventory data. In this study, we relied on long-term PM_{2.5} concentrations estimated from satellite data, ⁴³ as well as on RH Index and IH Index from the EPA's most recent (2014) NATA. Thus, there are now at least three independent datasets that provide evidence of

⁴³vanDonkelaar *et al.* "Regional Estimates of Chemical Composition of Fine Particulate Matter Using a Combined Geoscience-Statistical Method with Information from Satellites, Models, and Monitors."

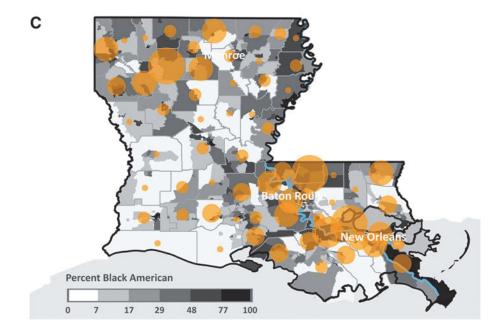


FIG. 2. (Continued).

racial and socioeconomic disparities in pollution burden in Louisiana. Although the correlation coefficients reported here are generally low, these values indicate the strength of the linear relationship between two variables. It is important to consider that these relationships may be more complex than a simple linear association. For example, the relationship between pollution and race may be different for heavily polluted areas compared with moderately polluted areas. Fully characterizing the nature of these relationships was beyond the scope of

-Vehicles

-Total

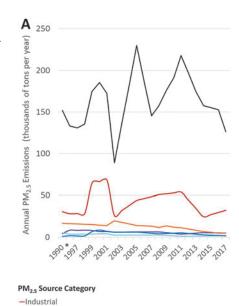
-Waste disposal and recycling

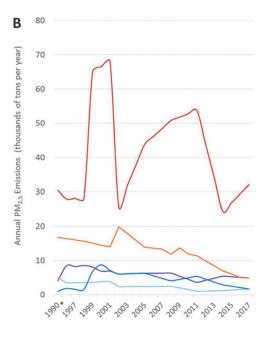
Fuel combustion - electric utilities
 Fuel combustion - other sources

this exploratory analysis, but it is a priority for future research and may provide insight into the drivers of pollution and COVID-19 disparities in Louisiana. Further, these relationships should be explored by using finer-scale COVID-19 data (e.g., from census tracts), once that information becomes available from the Louisiana Department of Health.

Understanding temporal changes in pollutant concentrations and the relative contributions of different emission sources may help address pollution disparities. We

FIG. 3. Emissions of PM_{2.5} over time by source category with (A) and without (B) total emissions from all sources included. Miscellaneous sources are omitted from these figures (but included in the calculation of total emissions) to better illustrate the relative contributions of these source categories. See methods for more information on source categories. Values from 2017 the National Emissions Inventory Trends dataset. *Data unavailable for 1991-1995. PM, particulate matter.





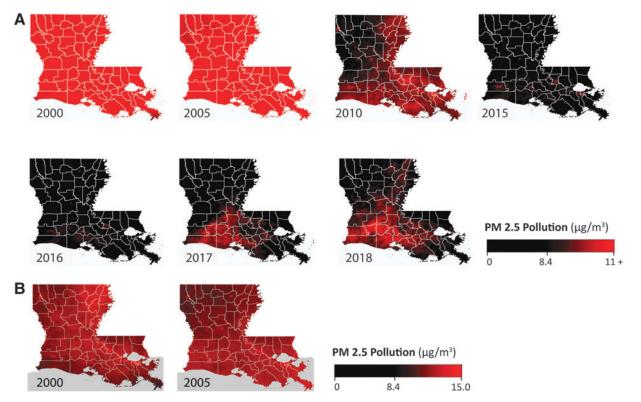


FIG. 4. Levels of PM_{2.5} in Louisiana over time, relative to the overall U.S. long-term average (8.4 μg/m³; from Wu et al., 2020), with the upper limit of the scale set to illustrate changes over time (A) or hotspots in cities (B).

found that, overall, concentrations of PM2.5 have declined substantially in Louisiana overall the past two decades (Fig. 4A). This decline has manifested in two ways: the disappearance of PM_{2.5} hotspots from cities and lower PM_{2.5} levels across the entire state (Fig. 4 A, B). Contributing factors likely include the decommissioning of coal-fired power plants in the broader region⁴⁴ and the observed 75% reduction in vehicle emissions since 1990 (Fig. 3). By contrast, industrial emissions remained relatively unchanged in 2017 compared with 1990, despite substantial variation in the interim (Fig. 3). Thus, we found no evidence that industrial sources are responsible for the steady decline in PM_{2.5} concentrations observed in Louisiana from 2000 to 2015.

Lowered PM_{2.5} concentrations have not been maintained in all regions of Louisiana; the southern part of the state (including Cancer Alley) has, in the last couple of years, lost ground on long-term improvements in PM_{2.5} (Fig. 4). Although identifying the reasons for this trend is beyond the scope of our study, we note that industrial PM_{2.5} emissions (from all sources combined) increased by a third from 2014 to 2017, the most recent year for which data are available (Fig. 3). Regardless, our findings directly contradict the Louisiana petrochemical industry's current focus on vehicle emissions as a major source of PM_{2.5} pollution in Louisiana⁴⁵ and refute the narrative that "growing industry is actually causing emissions to go down, not up."46 Importantly, our study indicates that pollution disparities in Louisiana are not simply the result of vehicle emissions or urbanization, because disparities persisted when pollution data (RH) were limited to stationary point sources (e.g., excluding vehicles and residences; Tables 1 and 3). Importantly, health risks from stationary point sources (i.e., spRH and spIH) also were associated with higher per capita COVID-19 death rates (Table 3). Collectively, these findings are consistent with well-publicized concerns that toxin-emitting industrial facilities represent a serious health threat and are disproportionately impacting impoverished Black communities in Cancer Alley. 47

Mortality."

46...75 Percent Improvement in 30 Years Is a Win for

^{44&}quot;More U.S. Coal-Fired Power Plants Are Decommissioning as Retirements Continue." https://www.eia.gov/todayinenergy/ detail.php?id=40212>. (Last Accessed on May 8, 2020).

⁴⁵Cardé. "Studies Show Link between Pollution and COVID-19

The Lens. "Behind The Lens Episode 54: 'Targeting Black Communities as Sites for Industrial Pollution Is Environmental Racism, and Is Unacceptable'." October 2019. https://creativecommons.org/ thelensnola.org/2019/10/25/behind-the-lens-episode-54-targeting-Black-communities-as-sites-for-industrial-pollution-is-environmentalracism-and-is-unacceptable/>; Accessed May 2, 2020. Polluter's Paradise. "Welcome to 'Cancer Alley,' Where Toxic Air Is About to Get Worse." ProPublica. https://www.propublica.org/ article/welcome-to-cancer-alley-where-toxic-air-is-about-to-getworse>. (Last accessed on May 2, 2020).

Although Cancer Alley communities and their allies have been fighting for environmental justice for decades, the COVID-19 pandemic highlights the urgency of this issue. Louisiana's pollution disparities are evidenced by multiple independent data sources, including those reported here, and it is imperative that environmental decision makers and public health professionals in Louisiana acknowledge and address these inequities. Central to this goal is the need for more extensive air quality monitoring in Louisiana. The current network of monitors operated by the LDEQ is grossly inadequate. For example, LDEQ monitors PM_{2.5} levels at only 20 sites across the state (an area of more than 52,000 square miles).⁴⁸ The lack of air quality data in Louisiana is particularly conspicuous in Cancer Alley, with only one PM_{2.5} monitor for determining National Ambient Air Quality Standards (NAAQS) compliance along the ~ 130 river-mile stretch of the Mississippi River in between Baton Rouge and Jefferson Parish. 49 Public access to reliable, continuous local air quality data is essential to promoting public health and environmental justice in vulnerable communities. Our study emphasizes the value of this information, as well as the need to consider long-term exposure to certain pollutants (i.e., those posing RHs or IHs) as a risk factor for respiratory disease, including COVID-19. Framing pollution in this context will help advance public health efforts for communities worldwide, including those in Cancer Alley, that are overburdened with pollution.

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AUTHOR DISCLOSURE STATEMENT

No competing financial interests exist.

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⁴⁹"Louisiana Department of Environmental Quality. Louisiana Ambient Air Monitoring Sites."

⁴⁸"Louisiana Department of Environmental Quality. Louisiana Ambient Air Monitoring Sites." https://www.deq.louisiana.gov/assets/docs/Air/LouisianaAmbientAirMonitoringSites.pdf>. (Last accessed on May 2, 2020).

Appendix

APPENDIX TABLE A1. TRANSFORMATIONS AND RESULTING SHAPIRO-WILK P-VALUES FOR PARISH-LEVEL DATA

		Normality p-Value (Shapiro-Wilks) ^a		
Variable	Transformation	Before transformation	After transformation	
COVID-19 deaths per 10,000 people (deaths)	Deaths^0.525	0.0005	0.93	
Percent Black	None ^b	0.26	NA	
Percent White	None ^b	0.37	NA	
RH	Remove the bottom three outliers (RH $<$ 0.44), then $-1 \times RH^{(-2.775)}$	8.7×10^{-7}	0.13	
RH from stationary point sources only (pRH)	$-1 \times pRH^{(-0.075)}$	1.1×10^{-13}	0.12	
Mean PM _{2.5}	None ^b	0.23	NA	
IH	$-1 \times IH^{(-1.425)}$	1.7×10^{-6}	0.15	
IH from stationary point sources only (pIH)	pIH^(0.05)	3.2×10^{-9}	0.39	
Percent 65 plus	None ^b	0.46	NA	
% Diabetes (D)	$-1 \times D^{\wedge}(-0.75)$	0.03	0.62	
% Obese	None ^b	0.62	NA	
% Smokers (S)	$-1 \times S^{\wedge}(-1.75)$	5.5×10^{-5}	0.025	
Population density	$-1 \times PD^{\wedge}(-0.2)$	1.4×10^{-14}	0.76	
Days since first case	DSFC^4.95	0.001	0.02	
% Unemployed	None ^b	0.15	NA	
% Poverty	POV^0.025	0.001	0.39	
% Seniors in poverty (sPOV)	$-1 \times \text{sPOV}^{\wedge}(-0.025)$	0.003	0.99	

DSFC, days since first case; IH, immunological hazard; PD, population density; PM, particulate matter; POV, poverty; RH, respiratory hazard; sPOV, seniors in poverty.

APPENDIX A2

Respiratory Hazard (RH, all pollution sources), Immunological Hazard (IH, all pollution sources), fine particulate matter (PM_{2.5}), percentage of population aged 65 and over, diabetes prevalence, and percentage of people living in poverty, across Louisiana. PM2.5 concentrations are on a continuous gradient scale from 8.4 (black) to 11.0 μg/m³ (red). For all other data, maps represent quantiles, with the following breaks: RH-all sources (0, 0.53, 0.0.56, 0.58, 0.60, 0.68, 2.1), IH—all sources (0, 0.011, 0.014, 0.018, 0.022, 0.027, 0.085), % seniors (0, 10.5, 12.7, 14.8, 16.8, 20.0, 60.0), diabetes percent prevalence (10.2, 11.6, 12.5, 13.5, 14.0, 15.1, 19.2), and % poverty (0, 9.3, 14.0, 18.7, 25.1, 35.0, 84.4). See Tables 1 and 3 for correlation coefficients and significance values.

 $^{^{\}rm a}p$ < 0.05 indicates that data are non-normally distributed. $^{\rm b}D$ ata not transformed because distribution is approximately normal.

^{&#}x27;is a mathematical symbol that means "to the power of" (i.e. it denotes an exponent).